

# THE CITY COUNCIL

## OFFICIAL PROCEEDINGS

### REGULAR MEETING

Quincy, Illinois, October 31, 2022

The regular meeting of the City Council was held this day at 7:00 p.m. with Mayor Michael A. Troup presiding.

The following members were physically present:

Ald. Fletcher, Bergman, Bauer, Mays, Freiburg, Farha, Sassen, Rein, Mast, Reis, Maples, Uzelac, Holtschlag. 13.

Absent: Ald. Entrup. 1.

Ald. Bergman moved that Ald. Entrup be allowed the usual compensation for this meeting. Motion carried.

The minutes of the regular meeting of the City Council held October 24, 2022, were approved on a motion of Ald. Bergman. Motion carried.

Corporation Counsel: Lonnie Dunn

### PUBLIC FORUM

No one was present to speak.

**The City Clerk presented and read the following:**

#### PETITION

By Quincy University/Mart Heinen Booster Club requesting permission to conduct a raffle and have the bond requirement waived from 11/2/22 through 2/5/23. The City Clerk recommends approval of the permit.

Ald. Sassen moved the prayer of the petition be granted. Motion carried.

#### REPORTS OF THE QUINCY PLAN COMMISSION

Recommending DENIAL of the amendment to a Special Permit for Planned Development at 2600 North 12th Street to obtain a liquor license as a means to operate multiple video gaming terminals at 2600 North 12th Street, as requested (Zoned C1B).

Ald. Fletcher moved the report be tabled for one week. Motion carried.

Recommending APPROVAL of a Special Permit for Planned Development for 2130 Harrison Street to allow for the installation of additional parking stalls to serve the existing senior living facility, as requested (zoned R1A/R1C).

Ald. Rein moved the report be received and concurred in and an ordinance drafted. Motion carried.

Recommending APPROVAL of an amendment to a Special Permit for Planned Development at 2435 Maine Street to allow the 3,000 square foot cafeteria to be used for storage by Quincy Community Theater, as requested (zoned R3).

Ald. Farha moved the report be received and concurred in and an ordinance drafted. Motion carried.

Recommending APPROVAL of the subdivision (dividing one lot into two) of property located at 3601-3701 Broadway Street under the "small tracts" provision of the Subdivision Ordinance, as requested (zoned C2).

Ald. Freiburg moved the report be received and concurred in. Motion carried.

#### OPEB ACTUARIAL VALUATION AS OF MAY 1, 2022

Ald. Farha moved the report be received and filed. Motion carried.

#### RESOLUTION FOR PROCUREMENT OF ROAD SALT FOR THE 2022/2023 SNOW AND ICE SEASON

WHEREAS, the Department of Central Services is responsible for the maintenance of roads throughout the City of Quincy; and,

WHEREAS, the prevention and removal of snow and ice accumulation on roadways is essential in providing and maintaining a safe transportation system for the citizens of Quincy; and,

WHEREAS, the City requires the purchase of 2,720 tons of road maintenance salt to ensure that it has an adequate supply of salt available for use throughout the snow and ice season; and,

WHEREAS, Compass Minerals America, Inc., has been awarded the State of Illinois Procurement contract for the supplying of road maintenance salt at the cost of \$94.68 per ton; and,

WHEREAS, funding for this purchase is available in the 2022/2023 Motor Fuel Tax Fund (\$240,000) and General Fund (\$17,529.60) fiscal year budgets.

NOW, THEREFORE BE IT RESOLVED, that the Director of Public Works and the Central Services Director recommend to the Mayor and Quincy City Council that normal bidding requirements be waived and the purchase of 2,720 tons of road maintenance salt from Compass Minerals America, Inc., in the amount totaling \$257,529.60 be approved.

Jeffrey Conte, P.E.  
Director of Public Works  
Kevin McClean  
Central Service Director

Ald. Sassen moved for the adoption of the resolution, seconded by Ald. Farha, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

### **RESOLUTION AUTHORIZING EXECUTION OF AN OTHER POST-EMPLOYMENT BENEFITS (“OPEB”) TRUST**

WHEREAS, the City of Quincy, Illinois, wishes to establish an Other Post-Employment Benefits Trust (“OPEB Trust”), for the purpose of funding the post-employment benefit, other than pensions, liability of the City of Quincy; and

WHEREAS, the OPEB Trust will be an irrevocable trust for the purpose of funding OPEB obligations as required to be reported under General Accounting Standards Board (“GASB”) statements in relation to OPEB; and

WHEREAS, the OPEB Trust shall qualify as a tax-exempt trust performing an essential governmental function within the meaning of Section 115 of the Code and Regulations issued thereunder and as a trust for OPEB under G.L. c.32B, §20; and

WHEREAS, the City had an RFP process with one response from Mercantile Bank/a United Community Bank, Mercantile Trust/UCB Trust Services of Quincy, Illinois, to manage assets and provide investment services for the OPEB trust;

NOW, THEREFORE, BE IT RESOLVED, that the Comptroller and the Finance Committee recommend the following to the Mayor and Quincy City Council:

#### Section 1. Establishment of OPEB Trust Fund

The City hereby authorizes the establishment of OPEB Trust by execution of the “Other Post-Employment Benefits (OPEB) Declaration of Trust and Agreement” (attached hereafter as OPEB Trust Agreement).

#### Section 2. Funding Contributions to the OPEB Trust Fund

The City shall appropriate OPEB Trust contribution each year through the annual budget process. The City shall have full discretion as to the amount of funds to appropriate annually. The City Comptroller shall be responsible for issuing payments (deposits) to the OPEB Trust in amounts equal to the annual budget appropriation. These deposits may be a combination of monthly or lump sum payments.

#### Section 3. Administration of the OPEB Trust

The City Treasurer shall be considered as the Trust Administrator of the OPEB Trust. The Trust Administrator, or designee, shall be responsible for making deposits as issued by the City Comptroller. The City Council shall approve any distribution requests of the OPEB Trust.

#### Section 4. Investment Management of OPEB Trust

The City hereby authorizes the execution of the United Community Bank/Mercantile Bank investment services agreement (attached hereafter as “Managing Agency Agreement”).

#### Section 5. OPEB Investment Policy

The City hereby adopts the Other Post-Employment Benefits (OPEB) Investment Policy (attached hereafter as “OPEB Investment Policy”).

#### Section 6. Amendment or Termination of OPEB Trust

The City shall have the right, at any time, to amend any or all of the provisions of this resolution; provided, however, that no such amendment shall authorize or permit any part of the OPEB Trust Fund to be used for or diverted to any other purposes prior to satisfaction of the City’s OPEB obligations, and reasonable expenses of administering the Trust.

The City expects to continue the OPEB Trust indefinitely, but reserves the right to terminate the OPEB Trust and/or City contributions hereunder at any time. Upon termination of the Trust, subject to the payment of or making provision for the payment of all obligations and liabilities of the Trust, the net assets of the Trust shall be transferred to the City of Quincy.

This Resolution shall be in full force and in effect from and after its passage, as provided by law.

PASSED and APPROVED this 1st day of November, 2022.

SIGNED:

Michael A. Troup, Mayor

ATTEST:

Laura Oakman, City Clerk

Ald. Farha moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**RESOLUTION AUTHORIZING PAYMENT FOR  
IRS PRIVATE LETTER RULING RELATED TO OPEB TRUST**

WHEREAS, the City of Quincy, Illinois, has established an Other Post-Employment Benefits Trust (“OPEB Trust”), for the purpose of funding the post-employment benefit, other than pensions, liability of the City of Quincy; and

WHEREAS, the OPEB Trust shall qualify as a tax-exempt trust performing an essential governmental function within the meaning of Section 115 of the Code and Regulations issued thereunder and as a trust for OPEB under G.L. c.32B, §20; and

WHEREAS, public bodies who establish OPEB Trusts should obtain Private Letter Rulings from the Internal Revenue Service related to their trust; and

WHEREAS, under the IRS’ most recent Revenue Bulletin, Revenue Procedure 2022-1, a private letter ruling would cost \$8,500; and,

WHEREAS, the City has sought the legal assistance of Brown Hay and Stephens law firm, Springfield, Illinois, to assist with the preparation of the Trust documents and attorney time to draft the request for the Private Letter Ruling; and,

WHEREAS, the estimated cost of both the IRS fee and legal fees is expected to be \$11,000; and,

NOW, THEREFORE, BE IT RESOLVED, that the Comptroller and the Finance Committee recommend the following to the Mayor and City Council that the City be authorized to disburse the IRS private letter ruling plus any legal fees owed to law firm of Brown, Hay, and Stephens of Springfield, Illinois, upon invoiced amount.

This Resolution shall be in full force and in effect from and after its passage, as provided by law.

PASSED and APPROVED this 1st day of November, 2022.

SIGNED: Michael A. Troup, Mayor

ATTEST: Laura Oakman, City Clerk

Ald. Farha moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**RESOLUTION**

WHEREAS, Quincy Housing Authority Properties generate an above average number of calls for police service compared to other neighborhoods within the City of Quincy; and

WHEREAS, for more than twenty years the Quincy Police Department has assigned one patrol officer to the Quincy Housing Authority as the “Housing Officer;” and

WHEREAS, the housing officer works directly for and with the Quincy Housing Authority director; and

WHEREAS, the housing officer is responsible for providing police service to the employees and citizens who work for and live in Quincy Housing Authority properties; and

WHEREAS, the housing officer is also assigned special duties related to Quincy Housing Authority property, including service of legal papers and assisting with housing inspections; and

WHEREAS, this special assignment allows Quincy Police Department patrol officers to remain in their assigned districts and not spend an inordinate amount of time dealing with Quincy Housing Authority related issues; and

WHEREAS, the Quincy Housing Authority agrees to pay fifty-five percent (estimated at \$59,600) of the housing officer’s salary and benefits; and

WHEREAS, the Quincy Police Department and Quincy Housing Authority both agree that this agreement is beneficial to both entities, as well as the citizens of Quincy; and

WHEREAS, the City of Quincy Legal Department has reviewed and approved this agreement; now

THEREFORE BE IT RESOLVED, the Chief of Police and the Police Aldermanic Committee recommend to the Mayor and City Council that a new agreement for service of a Quincy Police Department Housing Officer be entered into to continue this successful partnership between the Quincy Police Department and the Quincy Housing Authority.

Adam C. Yates

Chief of Police

Ald. Rein moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**RESOLUTION**

WHEREAS, the Quincy Police Department has a long history of providing specialized police service to the West Cen-

tral Illinois Case Coordination Unit; and

WHEREAS, the Quincy Police Department and West Central Illinois Case Coordination Unit believe that the safety and security of our elderly citizens and citizens with disabilities is the highest of priorities; and

WHEREAS, since at least 2006, the Quincy Police Department has assigned a patrol officer to the West Central Illinois Case Coordination Unit as an “Elder Service Officer”; and

WHEREAS, the elder service officer is assigned to and works in concert with the West Central Illinois Case Coordination Unit; and

WHEREAS, the elder service officer is responsible for providing investigative and educational services to the elderly, disabled or anyone associated with either of these groups; and

WHEREAS, this special assignment allows Quincy Police Department patrol officers and detectives to remain in their assigned districts working on their assigned cases, and not spending an inordinate amount of time dealing with specific issues that come with crime and safety concerns related to the elderly and disabled; and

WHEREAS, the West Central Illinois Case Coordinator Unit agrees to pay the City of Quincy \$43,000, as well as provide a vehicle and pay for vehicle maintenance, for a dedicated elder service officer; and

WHEREAS, the Quincy Police Department and the West Central Illinois Case Coordination Unit both agree that this agreement is beneficial to both entities, as well as the elderly and disabled population of the City of Quincy; and

WHEREAS, the City of Quincy Legal Department has reviewed and approved this agreement; now

THEREFORE BE IT RESOLVED, the Chief of Police and the Police Aldermanic Committee recommend to the Mayor and City Council that a new agreement for service for an elder service officer be entered into to continue this successful partnership between the Quincy Police Department and the West Central Illinois Case Coordination Unit.

Adam C. Yates

Chief of Police

Ald. Rein moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

#### **RESOLUTION**

WHEREAS, the Quincy Police Department has a long history of providing security and service to the Quincy Public Schools; and

WHEREAS, the Quincy Police Department and Quincy Public Schools believe that the safety and security of students is the highest of priorities; and

WHEREAS, for more than twenty years the Quincy Police Department has assigned three patrol officers to the three public school levels, elementary (grades 1-5), Junior High (grades 6-8) and Senior High (grades 9-12) as “School Resource Officers”; and

WHEREAS, the school resource officers work in concert with the Quincy Public Schools to which they are individually assigned; and

WHEREAS, the school resource officers are responsible for providing police service to the employees and students who work for or obtain their education in the various Quincy Public Schools; and

WHEREAS, this special assignment allows Quincy Police Department patrol officers to remain in their assigned districts and not spend an inordinate amount of time dealing with truancy and other related issues specific to students of the Quincy Public Schools; and

WHEREAS, the Quincy Public Schools agree to pay fifty-five percent of the three school resource officers’ salary and benefits, including overtime, for all school related duties; and

WHEREAS, the Quincy Police Department and Quincy Public Schools both agree that this agreement is beneficial to both entities, as well as the students of the Quincy Public School system; and

WHEREAS, the City of Quincy Legal Department has reviewed and approved this agreement; now

THEREFORE BE IT RESOLVED, the Chief of Police and Police Aldermanic Committee recommend to the Mayor and City Council that a new agreement for service for three Quincy Police Department School Resource Officers be entered into to continue this successful partnership between the Quincy Police Department and the Quincy Public Schools.

Adam C. Yates

Chief of Police

Ald. Rein moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**RESOLUTION**

WHEREAS, the Quincy Police Department hired three recruit police officers in May of 2022; and  
WHEREAS, basic law enforcement training is vital to ensure recruit police officers get the fundamental training needed to prepare them for a career in law enforcement; and

WHEREAS, the three new officers, Macy Carmean, Parker Shelton, and Todd Kelly, all successfully completed their basic law enforcement training at the Macon County Law Enforcement Training Center; and

WHEREAS, until recently, the cost of tuition for recruit police officers to attend the basic training academy was paid for via direct bill by the Illinois Law Enforcement Training and Standards Board; and

WHEREAS, the Illinois Law Enforcement Training and Standards Board has recently experienced a significant decrease in funding from the State of Illinois; and

WHEREAS, the Illinois Law Enforcement Training and Standards Board now requires that all departments pay tuition up front for recruit police officers attending the basic law enforcement training class; and

WHEREAS, the department can then apply for reimbursement from the Illinois Law Enforcement Training and Standards Board to recoup the money used to pay for tuition for the recruit officer to attend the basic law enforcement training academy; and

WHEREAS, departments understand that reimbursements will be subject to the Illinois Law Enforcement Training and Standards Board availability of funds; now

THEREFORE BE IT RESOLVED, the Chief of Police recommends to the City Council that the Quincy Police Department be granted authority to pay \$19,428.60 for tuition for Officers Macy Carmean, Parker Shelton and Todd Kelly, who attended the basic law enforcement training class at the Macon County Law Enforcement Training Center.

Adam C. Yates  
Chief of Police

Ald. Rein moved for the adoption of the resolution, seconded by Ald. Sassen, and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**RESOLUTION**

A resolution to enter into a contractual agreement with Anders Technology for the purpose of providing IT management/consulting services to the City for a sum not to exceed a total cost of \$50,000.

Ald. Uzelac moved to suspend the rules, seconded by Ald. Farha. Motion carried.

Ald. Uzelac discussed the resolution.

Ald. Uzelac moved the rules be resumed, seconded by Ald. Holtschlag. Motion carried.

Ald. Uzelac moved the resolution be tabled for one week, seconded by Ald. Farha. Motion carried.

**ORDINANCE**

Adoption of an ordinance entitled: An Ordinance Amending Chapter 51 (Plumbing And Sewers) And Chapter 52 (Water) Of The Municipal Code Of The City Of Quincy of 2015. (Water and Sewer funds.)

Ald. Maples moved to table this ordinance for one week, seconded by Ald. Holtschlag. Motion carried.

**ORDINANCE**

Second presentation of an ordinance entitled: An Ordinance Amending The 2022 – 2023 Fiscal Year Budget. (Increased expenditures for professional fees and IT budget for the purpose of purchasing dual-factor authentication equipment and consulting services. Lincoln Bicentennial Commission Fund receiving a donation for the purpose of increasing the building expenditures for the Looking for Lincoln Interpretive Center.)

**REPORT OF FINANCE COMMITTEE**

Quincy, Illinois, October 31, 2022

	Transfers	Expenditures	Payroll
City Hall.....		8,935.92	31,995.74
Airport.....	160,160.25		
Recycle .....	9,000.00		
Cash Reserve to Transit Loan.....	97,000.00		
Building Maintenance.....		7,470.43	
Comptroller .....		1,025.00	12,329.59
Legal Department .....		0.00	9,150.92



Commissions.....		0.00	729.10
IT Department.....		0.00	8,482.85
Police Department.....		6,273.21	272,894.93
Fire Department.....		3,558.61	228,232.30
Public Works.....		4,211.33	42,251.84
Engineering.....		3,933.30	17,311.30
Tax Distribution/Subsidies .....		76,124.59	
<b>GENERAL FUND SUBTOTAL .....</b>	<b>266,160.25</b>	<b>111,532.39</b>	<b>623,378.57</b>
Planning and Devel.....		1,819.05	22,764.23
911 System.....		0.00	42,793.30
Housing Resource Fund.....		0.00	
Transit Fund.....		828.98	75,874.07
Bridge Lighting Fund .....		207.03	
Capital Projects Fund.....		12,403.25	
Water Fund .....		70,080.63	96,823.07
Sewer Fund .....		272,225.61	19,792.42
Quincy Regional Airport Fund .....		2,141.57	15,314.40
Municipal Dock .....		106.85	
Garbage Fund.....		342.56	12,188.25
Recycle Fund .....		329.96	9,046.77
Central Garage .....		36,842.27	25,420.79
Self Insurance .....		8,489.43	7,241.13
Qcy Area Safety Council			
Health Insurance Fund.....		432,438.34	
Econ Dev Revolv Loan Fund .....		4,204.55	
Sister City Commission Fund.....		495.82	
<b>BANK 01 TOTALS .....</b>	<b>266,160.25</b>	<b>954,488.29</b>	<b>950,637.00</b>
<b>ALL FUNDS TOTALS .....</b>	<b>266,160.25</b>	<b>954,488.29</b>	<b>950,637.00</b>

Mike Farha  
Jack Holtschlag  
Anthony E. Sassen  
Mike Rein  
Richie C. Reis

**Finance Committee**

Ald. Farha, seconded by Ald. Sassen, moved the reports be received and vouchers be issued for the various amounts and on the roll call each of the 13 Aldermen voted yea, with 1 absent. Motion carried.

**MOTION**

Ald. Uzelac moved to refer to the Traffic Commission a study of the 5th & Jefferson intersection. Motion carried.

The City Council adjourned at 7:29 p.m. on a motion of Ald. Holtschlag. Motion carried.

**LAURA OAKMAN**  
City Clerk